



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 8

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Ref: 8ENF-W

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

Mark Griffin, Registered Agent
Great Salt Lake Council, Inc.
Boy Scouts of America
525 Foothill Blvd.
Salt Lake City, UT 84113

Greg Anderson, Camp Director
Teton High Adventure Base
525 Foothill Blvd.
Salt Lake City, UT 84113

RE: Emergency Administrative Order under Section 1431 SDWA, Teton High Adventure Base
Water System, PWS ID #5601241, Docket No. **SDWA-08-2017-0021**

Dear Messrs. Griffin and Anderson:

Enclosed is an Emergency Administrative Order (Order) issued by the U.S. Environmental Protection Agency (EPA) to the Boy Scouts of America, Great Salt Lake Council, Inc., under section 1431 of the Safe Drinking Water Act (Act), 42 U.S.C. § 300i. The EPA has determined that conditions exist at the Teton High Adventure Base Water System (System) that may present an imminent and substantial endangerment to the persons served by the System. The EPA has made this determination based on notification from Teton County Environmental Health that 2 distribution samples, and 1 source sample from the System have been analyzed as *E. coli* positive.

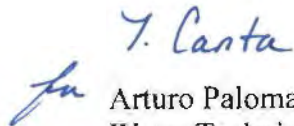
Pursuant to the authority set forth in section 1431 of the Act, 42 U.S.C. § 300i, the EPA is authorized to take actions necessary to protect human health. This Order and its requirements are necessary to ensure adequate protection of public health.

The enclosed Order sets forth the actions that must be taken to ensure that the people served by the System are provided with safe drinking water. The Order requires the System to take the following actions: provide an alternate source of water; issue a boil water advisory and public notice until notified by EPA to discontinue; collect 5 source water samples; submit a plan and schedule for any corrective actions identified to prevent future bacteriological contamination of the System; disinfect and flush the System; and take additional total coliform bacteria samples. The penalties for failing to comply are set forth in the Order.

If you have any questions or wish to discuss this Order, please contact Olive Hofstader at (800) 227-8917 extension 6467 or 303-312-6467, or by email at hofstader.olive@epa.gov. Any questions from counsel for the Boy Scouts of America should be directed to Mia Bearley, Enforcement Attorney, at the above 800 number, extension 6554, or at (303) 312-6554, or by email at bearley.mia@epa.gov.

Thank you for your attention to this matter.

Sincerely,


Arturo Palomares, Director
Water Technical Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice

Enclosure

Emergency Administrative Order

cc: Mr. Dale Deiter, Bridger-Teton National Forest (via email)
Mr. Mike Oltman, Bridger-Teton National Forest (via email)
Mr. Mike Surbaugh, Chief Scout Executive, Boy Scouts of America
WY DEQ/DOH (via email)

Ms. Missy Haniewicz, EPA Regional Hearing Clerk

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IN THE MATTER OF)
)
Great Salt Lake Council, Inc.,)
Boy Scouts of America)
Respondent.)
_____)

Docket No. SDWA-08-2017-0021

EMERGENCY ADMINISTRATIVE ORDER

AUTHORITY

1. This Emergency Administrative Order (Order) is issued by the Environmental Protection Agency (EPA) pursuant to the authority of section 1431(a) of the Safe Drinking Water Act (Act), 42 U.S.C. § 300i(a). The undersigned officials have been properly delegated this authority.
2. Failure to comply with this Order may result in civil penalties of up to \$22,906 per day. 42 U.S.C. § 300i(b); 40 C.F.R. part 19; 82 Fed. Reg. 3633.
3. The EPA may issue an order pursuant to section 1431(a) of the Act, 42 U.S.C. § 300i(a), upon receipt of information that a contaminant which is present in or is likely to enter a public water system may present an imminent and substantial endangerment to the health of humans, and appropriate state or local authorities have not acted, or do not have the authority to act, to protect human health.
4. Boy Scouts of America, Great Salt Lake Council, Inc., (Respondent) is a Utah corporation that owns and/or operates the Teton High Adventure Base Public Water System (System), which provides piped water to the public in Teton County, Wyoming, for human consumption.
5. Respondent is a "person" as that term is defined in the Act. 42 U.S.C. § 300f(12).
6. The System is supplied by a ground water source accessed via 1 well with no treatment or continuous disinfection provided. The System is seasonally operated June through August. The System has not notified the EPA that its water is treated to meet at least a 4-log, or 99.99%, removal of viruses.
7. Systems that have at least 15 service connections or regularly serve at least 25 people per day at least 60 days per year are "public water systems" as defined in section 1401(4) of the Act, 42 U.S.C. § 300f(4), and, therefore, are subject to the requirements of the Act and the National Primary Drinking Water Regulations (NPDWR) at 40 C.F.R. part 141.
8. The System has 10 service connections and/or regularly serves an average of approximately 156 individuals daily for at least 60 days out of the year. Therefore, the System is a "public water system" as defined in 40 C.F.R. § 141.2 and section 1401 of the Act, 42 U.S.C. § 300f(4).

9. Prior to issuing this Order, the EPA consulted with the System to confirm the facts stated in this Order and to confirm that State and local governments are unable to act to protect public health in this instance.

10. The EPA has determined that conditions exist at the System that may present an imminent and substantial endangerment to the health of humans, based on the facts indicated in paragraphs 12 and 13, below. The EPA has determined that this Order is necessary to protect public health.

11. *E. coli* are bacteria whose presence indicates that the water may have been contaminated with human or animal wastes. Human pathogens in these wastes can cause short-term effects, such as diarrhea, cramps, nausea, headaches, or other symptoms. They may pose a greater health risk for infants, young children, some of the elderly, and people with severely compromised immune systems.

12. On June 14, 2017, the EPA was notified that a routine bacteriological sample collected on June 13, 2017, was analyzed as positive for total coliform. On June 16, 2017, the Respondent and the EPA were notified that 2 repeat bacteriological samples and 1 source sample from the well, collected on June 14, 2017, tested positive for both total coliform and *E. coli*.

13. A violation of the maximum contaminant level (MCL) for *E. coli* occurs if a system has an *E. coli*-positive repeat sample following a routine total coliform positive sample. These circumstances have occurred at the System, as set forth in paragraph 12, above, and therefore, the Respondent has violated the *E. coli* MCL. 40 C.F.R. § 141.860.

14. On June 16, 2017, the EPA provided Respondent with a public notice template for a boil water advisory, and Respondent notified persons served by the System of the contamination on June 16, 2017.

ORDER

INTENT TO COMPLY

15. Within 24 hours of receipt of this Order, Respondent shall notify the EPA in writing of its intent to comply with the terms of this Order. Notification by e-mail to the EPA point of contact identified below is acceptable.

BOIL ORDER AND PUBLIC NOTICE

16. The boil order advisory referenced in paragraph 14 above shall remain in place until the EPA provides written notification to Respondent to lift the boil order. Respondent must carry out the public notice and other notice requirements as required by 40 C.F.R. part 141, subpart Q.

ALTERNATE WATER SUPPLY

17. Using the public notice required in paragraph 14 above, Respondent shall notify the public that an alternative potable water supply is available. Respondent shall provide at least two liters of potable water daily per person at a central location that is accessible to all persons served by the System. Respondent may also opt to provide an alternate water supply that is either 1) provided by a licensed water distributor, 2) purchased bottled water, or 3) provided by another public water system that meets the requirements of the Drinking Water Regulations. Any alternate water supply shall be made available at no cost to all users of the System as needed for drinking and cooking until the EPA notifies Respondent that an alternate water supply is no longer needed.

COMPLIANCE AND CORRECTIVE MEASURES

18. Within 15 days of the effective date of this Order, Respondent shall provide the EPA with a plan and schedule that outlines actions taken or to be taken that will ensure that there is no future *E. coli* contamination at the System. The plan shall identify the cause of the contamination, if possible, and describe the corrective action to prevent a recurrence of contamination in the System. If applicable, the plan shall include proposed System modifications, estimated costs of modifications, and a schedule for completion of the project. The proposed schedule shall include specific milestone dates and a final completion date (to be within three months from the date of EPA's approval of the plan). The schedule must be approved by the EPA before construction or modifications may commence.

19. The schedule required by paragraph 18, above, will be incorporated into this Order as an enforceable requirement upon written approval by the EPA. If implementation of the plan fails to correct and/or prevent *E. coli* contamination, the EPA may order further steps.

DISTRIBUTION SYSTEM DISINFECTION AND MONITORING REQUIREMENTS

20. Within 24 hours, Respondent shall collect 5 repeat source water samples from its ground water source for fecal indicator analysis (*E. coli*). Respondent shall notify the EPA of the sample analysis results immediately. Thereafter, Respondent shall comply with all source water monitoring and related requirements in 40 C.F.R. § 141.402. When reporting any triggered source water sample result, Respondent shall specify that it is a triggered source water sample.

21. Within 24 hours after the source samples are collected, Respondent shall disinfect and flush the System.

22. Within 24 hours after disinfecting and flushing the System as required by paragraph 21, above, Respondent shall collect consecutive daily (one sample per day) special purpose samples (defined in 40 C.F.R. § 141.853(b)) from the System. Respondent shall ensure that each sample is analyzed for total coliform and *E. coli*.

23. After Respondent receives written notification from the EPA that it may discontinue daily total coliform sampling, Respondent must collect weekly bacteriological samples (one sample per week) to determine compliance with the *E.coli* MCL as stated in 40 C.F.R. § 141.860.

24. After Respondent receives written notification from the EPA that it may discontinue weekly total coliform sampling, Respondent shall thereafter resume monthly total coliform sampling as required by 40 C.F.R. § 141.855.

25. Respondent shall remain obligated to comply with all applicable requirements of 40 C.F.R. part 141, including, but not limited to, the requirements in 40 § C.F.R. 141.858 to collect three repeat samples within 24 hours of being notified of a total coliform-positive sample result and to collect an additional source water sample. If a repeat sample is total coliform or *E.coli* positive, within 24 hours of being notified of the positive sample, Respondent shall consult with the EPA for further compliance requirements.

26. Respondent shall collect all total coliform sampling at sites that are representative of water throughout the System according to the Sample Siting Plan submitted to the EPA by the Respondent. Additionally, Respondent shall report all sampling results to the EPA by telephone, email or fax immediately upon (*i.e.*, as soon as practicable, and in no event more than 24 hours after) receiving the results.

27. The EPA may require Respondent to increase total coliform sampling at any time while this Order is in effect.

REPORTING

28. Respondent must give weekly updates to the EPA on the progress of disinfecting and flushing the System, monitoring for total coliform, and system modifications, as applicable. Updates must be submitted to the EPA until the EPA provides written notification to the Respondents that reports may be discontinued. These reports may be submitted via phone, fax, or e-mail.

29. Any notices or reports required by this Order to be submitted to the EPA shall be submitted to:

Olive Hofstader, 8ENF-W-SDW
U.S. Environmental Protection Agency
1595 Wynkoop Street
Denver, Colorado 80202-1129
Telephone (800)227-8917, ext. 6467, or (303) 312-6467
Fax (303) 312-7518
e-mail: hofstader.olive@epa.gov

30. This Order does not relieve Respondent from complying with any applicable federal, state, or local law.

31. This Order constitutes final agency action. Respondent may seek federal judicial review of this Order under section 1431 of SWDA, 42 U.S.C. § 300(i), pursuant to section 1448(a) of the SDWA, 42 U.S.C. 300j-7(a).

32. Issued and effective this 16 day of June, 2017.



T. Cantu

Art Palomares, Director
Water Technical Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice



James H. Eppers, Supervisory Attorney
Regulatory Enforcement Unit
Legal Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice